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PROGRAMME PLANNING AND IMPLEMENTATION

Country, intercountry and global programmes

EXTENSION OF THE FOURTH COUNTRY PROGRAMME FOR TOGO

Extension period	Resources	$
1993	IPF for the extension period	4 500 000

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I. JUSTIFICATION

1. The Government of Togo requests the extension of the fourth country programme until 1993, following the grant of a first extension for the year 1992 owing to the county's political situation. The amount of the fourth country programme, prepared in 1986 and approved in June 1987, was $23,900,000. The programme came to an end in 1991 and was extended to December 1992. The mid-term review of the programme concluded that the actions led by UNDP in the priority areas defined by the Government were relevant.

2. The final evaluation, however, pointed up considerable dispersion of UNDP support among different areas, without much linkage between them and without adequate impact on the target population groups. The assessment recommended concentrating UNDP assistance in priority sectors where it might improve the living conditions of the population and strengthen the national capacity for execution. This concentration resulted in the reduction of the number of isolated projects from 34 to 12.

3. During the workshops held in October 1991 to define the objectives of the fifth indicative planning figure (IPF) for the period 1992-1996, and with reference to the advisory note approved in September 1991, the Government of Togo identified the areas of intervention of UNDP by means of careful sectoral trade-offs and stressed the important role that UNDP should play in providing support for aid coordination and macro-economic management. The mechanisms that had been set up, such as the interministerial programming teams of the fifth IPF, the joint steering committee of the Round Table process and the national committee of the NATCAP (National Technical Cooperation Assessment and Programmes) exercise, prepared solid work programmes. The implementation of those programmes, however, was disrupted by the county's political situation.

4. Indeed, for nearly two years Togo has been going through a difficult political transition marked by insecurity, work stoppages and governmental instability. This situation has made it impossible for the country to embark on medium- and long-term economic policies. The Government did nevertheless continue to maintain the dialogue with the donors, while at the same time carrying on with the technical preparation of the major macro-economic schemes and sectoral policies.

5. The 1993 extension period will enable the authorities, working together with UNDP, to complete that preparation and provide the Government with the groundwork for mastery of the instruments of economic recovery and the management of development policy. It will also provide an opportunity for the Government, UNDP and the other donors to infuse new life into the Round Table process, an appropriate strategic framework for mobilizing external resources and coordinating aid.

II. OBJECTIVES

6. The Government's development strategy is aimed at reducing macro-economic imbalances and stimulating renewed economic growth on an equitable basis. The implementation of this strategy necessarily involves the mobilization of external resources for development through the Round Table process.

7. In this connection, three objectives are clearly defined:

(a) Updating the macro-economic framework;

(b) Strengthening development perspectives and patterns;

(c) Improving the quality of the project portfolio within the framework of the sliding three-year public investment programme.

8. To secure the adhesion of the social partners, the Government is contemplating the organization of an economic Round Table conference prior to the holding of the conference of donors in order to present an outline of development policy to the Togolese nation. This action will lay the groundwork for carrying out studies of long-term development prospects on a concerted basis.

III. PROGRAMME DESCRIPTION

9. The dynamics of the fourth country programme must be corrected and the IPF concentrated on the formulation of development strategies and programmes that support them as well as on capacity-strengthening in the area of macro-economic management.

A. Development of economic and social management capacity

10. Through this programme of activities, the Government contemplates the institutional strengthening of the ministry in charge of planning and the programming units of the technical ministries, so as to enable them to organize national discussions regarding development perspectives, formulate development strategies and programmes and gain mastery of policy management in their sector, the preparation cycle and project implementation. The activities concerned are: the organization of a Round Table conference on development; the preparation of the documents for the Round Table conference of donors; support to decentralized management; mining resources management; the strengthening of actions to control the acquired immunity deficiency syndrome/human immunodeficiency virus (AIDS/HIV); and the preparation of thematic outline programmes.

B. Consolidation of gains

11. Despite the political difficulties, the Government intends to carry on with the efforts to fight unemployment and poverty, to promote self-development and to improve the living environment. The following actions will thus be continued:

(a) Grassroots development. This includes actions for functional literacy and for support to village and cooperative groups; programmes of the United Nations Volunteers (UNV) and Domestic Development Services (DDS); support to nongovernmental organizations; and the promotion of small-scale livestock-raising to increase the income of small farmers;

(b) Living environment. This programme covers support to the regional programme for the control of dracunculiasis and the health component of the UNV programme of activities.

V. RECOMMENDATION

12. The Administrator recommends that the Governing Council approve the extension of the fourth country programme for Togo for one year, starting 1 January 1993.

IV. FINANCIAL SUMMARY

ESTIMATED RESOURCES TAKEN INTO ACCOUNT FOR PROGRAMMING

(Thousands of dollars)

A.	Current country programme		
	Fourth cycle IPF	24 776	
	Carry-over from third cycle	(848)	
	Borrowing from fifth cycle	(2 292)	
	Fourth cycle cost-sharing	40	
	Estimated 1992 expenditures	4 757	
	Subtotal		26 433
B.	Estimated resource requirements for the extension period		
	IPF	4 500	
	TOTAL		30 933
C.	Available fifth cycle resources after the extension period		
	Fifth cycle IPF	28 699	
	Less: fifth cycle borrowing	(2 292)	
	Estimated 1992 expenditures	(4 757)	
	Requirements for the extension period	(4 500)	
	TOTAL		17 150 a/

a/ Of this amount, only $9,975,000 is available for programming, due to the fact that $7,175,000, or 25% of the fifth cycle IPF, is kept as a unprogrammed reserve.